

Title page

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Quantifying e-bike applicability by comparing travel time and physical energy expenditure: A case study of Japanese cities

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Declaration of interest

None

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Abstract

Background

E-bikes are a growing market around the world and public policies regarding their usage are varied among cities. There is a need to inform policy decisions about integrating e-bikes into urban transportation systems. While previous studies on bicycle convenience focused on the cycling environment itself, assessment of a new transport mode, like e-bikes, requires insights into their potential and limitations when introduced into the existing urban transportation system.

Methods

E-bike applicability is defined as the change of convenience due to their introduction and the service area is adopted as a measure of convenience for a transportation mode. Indices for e-bike applicability are proposed by comparing the service area of e-bikes to public transit and to conventional bicycles considering travel time and physical energy expenditure as two measures. The methods are applied to four Japanese cities to assess applicability on two scales, namely a community-wide scale and a city-wide scale.

Results

On the community-wide scale, e-bikes are applicable to areas with steep road gradients, areas with geographical obstacles requiring detours, and areas lacking public transportation. E-bike applicable communities with high likely e-bike demand are selected. On the city-wide scale, e-bikes are applicable to short distance trips in cities with well-developed transit systems, with applicable travel time and physical energy expenditure range of 65 min and 1.25 MET-h round trip, respectively. E-bikes are a promising alternative means of transport in local cities; they also have limitation in terms of physical energy expenditure compared to transit.

Conclusions

The indices can be valuable tools providing urban planners with knowledge about e-bikes on a community-wide scale and a city-wide scale.

Keywords

E-bike, Bicycle, Travel time, Physical energy expenditure

1. Introduction

Electric bikes (e-bikes) present a relatively sustainable and healthy transportation mode. Their emissions are less than motorcycles and cars, and similar to those of a bus on a per passenger per kilometer basis (Cherry et al., 2009). E-bikes can overcome the required level of physical effort and physical barriers such as rough terrain compared to manually-powered bicycles, and are user-friendly for people with physical limitations (Dill and Rose, 2012). Riding pedal-assisted e-bikes can cause a sufficiently high energy expenditure, leading to positive physiological change, which can be considered an active transportation mode (Gojanovic et al., 2011; Langford et al., 2017; Louis et al., 2012; Simons et al., 2009; Sperlic et al., 2012). However, concerns remain about e-bike riders' higher ratios of risk-taking behavior and higher conflict rates than riders of conventional bicycles (Bai et al., 2013; Schepers et al., 2014), the use of lead-acid batteries in e-bikes (Cherry et al., 2009), and the hesitation to promote its use for public transportation for the fear that it will decrease transit ridership.

Public policies regarding e-bikes are varied among cities, seemingly dependent on the quantity and type of e-bikes present. For example, scooter-style e-bikes are completely prohibited in uanzhou and partially prohibited in Shenzhen and Beijing (uangzhou Municipal People's overnment, 2016; Shenzhen Municipal Public Security Bureau, 2016; The Beijing News, 2016). The policies tend to be moderate for pedal-assisted e-bikes. For example, all e-bikes have been technically forbidden in New York City, but the

48 pedal-assisted type was legalized in 2018 (City of New York, 2018). Tokyo has a relatively lower level of e-
49 bike usage than many Chinese cities and introduced an electric-power-assisted bicycle rental program. Such
50 policies may result in further increase in the use of e-bikes in the future.

51 In Japan, the legally permitted e-bikes are the electric-power-assisted bicycle. They constitute a growing
52 share of bicycle sales volume in the last 15 years, reaching 38.1% in quantity or 72.6% in gross sales in 2017
53 (Ministry of Economy, Trade, and Industry, 2018). E-bikes are expected to help promote sightseeing and
54 improve the mobility of local citizens; thus, e-bike rentals have been introduced in more than 70 cities in
55 Japan. In Tokyo, the e-bike rental system is presented as one of the strategies to make Tokyo more
56 convenient in *The Long-term vision for Tokyo* (Tokyo Metropolitan overnment, 2017).

57 When establishing a city's transportation system, it is necessary to provide services that meet various
58 demands and to mitigate inadequate mobility by integrating numerous strategies. A deeper understanding
59 of e-bikes as an active transportation mode is necessary for effective future planning. This study aims to
60 provide some insights into the e-bike potential and limitations when introduced into the existing urban
61 transportation system.

62 This paper is structured as follows. Section 2 reviews the existing literature on this topic. Section 3
63 explains the study methodology, including the three main indices. In Section 4, the methodology is applied
64 in four Japanese cities. The discussion of the results is provided in Section 5 and the conclusions are
65 summarized in Section 6.

66 **2. Literature review**

67 *2.1. Bicycling convenience evaluation*

68 There are various measures to assess the performance of transportation modes, including convenience,
69 environmental impact, cost, traffic safety, and public health. Among these, convenience is one of the most
70 crucial factors because it can influence a user's basic transport choice behavior (Burns & Golob, 1976).

71 Many methods have been proposed since 1987 for evaluating bicycling convenience, which focused on
72 the bikeway sections of a cycling network. These methods share a similar form, in which each bikeway
73 section is graded according to its perceived safety and comfort to cyclists, then the scores are combined
74 (Lowry et al., 2012).

75 Different from previous studies on linear network sections, Lowry et al. (2012) and McNeil (2011)
76 considered the convenience throughout the network to measure the potential accessibility of cyclists.
77 Lowry et al. (2012) first evaluated bikeways based on bicycle level of service (LOS) considering attributes
78 of physical infrastructure and traffic volume, and then measured the convenience of the network derived
79 from accessibility to commercial destinations. McNeil (2011) developed a scoring criterion by counting the
80 public destinations of home-based utilitarian trips within service areas in distance thresholds from the
81 origin. When calculating the service areas, the road segment suitability was evaluated by assigning a new
82 length accounting for traffic, cycling infrastructure, and arterial class.

83 Winters et al. (2013) presented another method to pinpoint areas with high bicycling convenience, in
84 which a district is divided into 10-m diameter cells and the convenience score of each cell is given based on
85 components within a 400-m radius circular buffer area. The relevant importance of each component is
86 derived from opinion surveys, travel behavior studies, and focus groups. Built environment components,
87 such as bicycle facilities and land use features, are also considered. Similar analyses were performed by
88 Krenn et al. (2015) and Larsen et al. (2013).

89 The commercial Bike Score® service measures whether a location is convenient for biking based on four
90 weighted components: presence of bike lanes, terrain severity, destinations and road connectivity, and bike
91 commuting mode share (Walk Score, n.d.). Nikolaos et al. (2009) evaluated a city's cycling convenience
92 based on a rating scale questionnaire.

93 *2.2. Physical energy expenditure in e-biking*

94 Studies have been conducted on the physiological demand in pedal-assisted e-biking for scenarios
95 including hilly and flat terrain, fixed and self-selected speeds, and light and high levels of motor support
96 (Gojanovic et al., 2011; Langford et al., 2017; Louis et al., 2012; Simons et al., 2009; Sperlich et al., 2012).
97 The two primary perspectives to evaluate physical energy expenditure in e-biking are benefits and costs.
98 In terms of benefits, all the reviewed studies reported that e-biking can contribute to at least moderate

99 intensity physical activity (i.e., 3–6 metabolic equivalent of task (MET)), which is sufficient to meet physical
 100 activity guidelines (Table 1). In terms of cost, a comparison of e-biking and conventional bicycling shows
 101 that electrical assistance can reduce intensity and the perceived exertion level of cycling, help overcome
 102 terrain barriers, and lower the perceived need to shower after bicycling.

Table 1
 Reported physical activity values in bicycling and e-biking.

| Source | Activity | Physical activity metabolic equivalent of task (MET) | | |
|---|---|--|--------------------|--------------------|
| | | Bicycling | E-biking | |
| | | | Light support | High support |
| Simons et al. (2009) | 4.3 km, almost flat, self-selected speed | 6.1 (19.6 km/h) | 5.7 (21.1 km/h) | 5.2 (23.4 km/h) |
| ojanovic et al. (2011) | 5.1 km, uphill, average grade: 3.4% | 8.2 (10.3 km/h) | 7.3 (15.1 km/h) | 6.1 (16.5 km/h) |
| Ainsworth et al. (2011) | leisure, 8.9 km/h | 3.5 | | |
| | leisure, 15.1 km/h | 5.8 | | |
| | leisure, commuting, for pleasure, <16.1 km/h | 4.0 | | |
| | leisure, light effort, 16.1–19.2 km/h general | 6.8 7.5 | | |
| Louis et al. (2012) ab | 16 km/h | 6.5 (5.6) | 5.8 (4.9) | 4.2 (3.9) |
| | free selected speed (\approx 18 km/h) | 6.7 (6.5) | 6.2 (5.6) | 4.3 (4.2) |
| | 21 km/h | 7.9 (7.3) | 7.1 (6.4) | 5.0 (4.6) |
| Sperlich et al. (2012) | uphill (compact gravel) | 7.2 | | 5.2 |
| | downhill (compact gravel) | 6.5 | | 4.8 |
| | uphill (compact gravel) | 5.8 | | 7.7 |
| | flat (pavement) | 5.1 | | 7.3 |
| Ministry of Health, Labour and Welfare (2013) | commuting, \approx 16 km/h | 4.0 | | |
| | general | | | 3.0 |
| Langford et al. (2017) ^a | 1.6 km, downhill, (net elevation change: -33.2 m) | 3.9 | | 3.7 |
| | 1.8 km, flat, (net elevation change: -0.3 m) | 5.2 | | 4.5 |
| | 1.0 km, uphill, net elevation change: +33.5 m). | 7.6 | | 6.6 |

a: Converted from oxygen consumption rate.

b: For participants regularly practicing endurance sports in parentheses.

103 2.3. Research objectives

104 This research aims to evaluate e-bike convenience for local users when introduced into the existing urban
 105 transportation system to inform policy decisions for integrating e-bikes into urban transportation systems.
 106 While previous studies on bicycle convenience focused on the cycling environment itself, assessment of a
 107 new transport mode like e-bikes requires insights into their potential and limitations, which can be
 108 determined by comparing it to existing transportation modes. Therefore, we define e-bike applicability as
 109 the change of convenience due to the introduction of e-bikes into the existing urban transportation system,
 110 and we propose an assessment methodology based on the comparisons.

111 In this research, e-bikes refer to the electric-power-assisted bicycles that are legally defined as bicycles
 112 according to Japan law (*Road Traffic Act*, 2015). They use motors to supplement human power, and the
 113 assist rate to human force is a maximum of two when the speed is less than 10 km/h, and this rate gradually
 114 decreases as the speed increases and becomes 0 at 24 km/h (*Regulation for Enforcement of the Road Traffic*
 115 *Act*, 2018). The two alternative transport modes selected for comparison are: (1) conventional bicycles, the
 116 antecedent of e-bikes, and the mode to be possibly replaced by e-bikes in terms of ownership (Kroesen,
 117 2017); (2) public transit, defined here as a combination of walking, bus, and railway, considered as another
 118 mode that users will shift from (Cherry et al., 2016; Kroesen, 2017) possibly due, in part, to public transit
 119 deficiencies. Conventional bicycles and e-bikes are simplified to be privately owned. The comparison
 120 components applied here are the travel time and energy expenditure.

121 This study aims to explore e-bike's applicability in the transportation system within the urban
 122 environment, specifically by answering two questions. (1) Where can e-bikes improve resident mobility
 123 compared to bicycles and transit (community-wide scale)? (2) How significant is the improvement in
 124 different cities (city-wide scale)?

125 This work will expand the body of literature on bicycling convenience from three perspectives: (1)
126 applying an evaluation to e-bikes, (2) using a comparative evaluation against other modes of transportation,
127 and (3) quantitatively considering the physical energy expenditure of traveling by bicycle, e-bike, and public
128 transportation.

129 **3. Methods**

130 This study mainly proposes three indices: overall convenience index (Section 3.1), index of e-bike
131 convenience on a community-wide scale (Section 3.5), and on a city-wide scale (Section 3.6). The data
132 source and processing of the base map are presented in Section 3.2. The two evaluation components, travel
133 time and physical energy expenditure will be explained in Sections 3.3 and 3.4, respectively.

134 *3.1. Overall convenience index*

135 To denote the convenience of a transport mode for a user in a community, a service area was used in this
136 study. The service area is the area of a region encompassing all accessible streets from a departure point at
137 a specified cost. In this study, the departure point is the center of a community. The two types of costs are
138 travel time and energy expenditure, which are the components used for comparison. These two
139 components were selected since e-bikes' higher speeds and quicker acceleration (shorter travel time) with
140 less effort (less energy expenditure) contribute to the user benefits (Popovich et al., 2014).

141 Note that while expenditure as a benefit can be an important research issue from a public health
142 standpoint (Section 2.3), we considered energy expenditure as a cost from the Japanese perspective.
143 Although the motivation for e-bike purchases in Japan have not previously been investigated to our
144 knowledge, the *Bicycle Ownership Report* reveals that e-bike users are predominantly female, elderly,
145 parents or grandparents, and housewives, and shopping is the most important usage (Japan Bicycle
146 Promotion Institute, 2013). Considering the physical limitations of e-bike users and the need to carry
147 children and luggage, we speculate that being able to ride with less effort is an important characteristic in
148 e-biking.

149 The following components were not considered in the calculations presented here: (1) contributions
150 from dedicated cycling paths and traffic volume, owing to lack of actual measured data from e-bike users;
151 (2) charging station locations, because the maximum calculation range in this study (approximately 18 km)
152 was set to be smaller than the mileage per charge of sample e-bikes in standard assist mode from Japan
153 Bicycle Promotion Institute (2017), assuming e-bike users charge them at home and use them the next day;
154 and (3) e-bike parking spaces, owing to difficulty in finding their location data and the consideration that
155 their users can park them almost anywhere.

156 The service area was calculated using a built-in network analysis tool in ArcIS 10.4.1. The transportation
157 mode was specified by applying the road network that contains the travel time and energy expenditure
158 information of that mode.

159 *3.2. Data processing*

160 The three modes of transportation in this research are e-bike, conventional bicycle, and transit, which is
161 defined as a combination of walking, bus, and railway. E-bikes refer to electric-power-assisted bicycles in
162 Japan. Conventional bicycles and e-bikes are assumed to be privately owned, and they are the only means
163 of transportation from the origin to the destination.

164 According to the studied modes, three sets of road network were built: bicycling network, e-biking
165 network, and transit network. The two former networks share the same form, referred to as the "cycling
166 network," but contain different travel time and physical energy information. The cycling network data,
167 consisting of road network and traffic signal positions, is from OpenStreetMap (OSM). The lines labeled
168 "motorway," "footway," and "pedestrian" are excluded, referring to the definition in OSM (OpenStreetMap,
169 2018), whereas those labeled "path," "track," "steps," and "bridleway" are excluded because they are
170 considered to be unsuitable for cycling after visually checking oogle Street View.

171 The transit network consists of three parts: pedestrian network, bus network comprising bus routes and
172 bus stops, and rail network comprising railways and stations. The bus routes are split at bus stops and
173 railway lines at railway stations. The pedestrian network connects to bus routes via bus stops, and to
174 railways via stations; thus, the three parts are connected to each other. In the pedestrian network, the
175 "motorway" is excluded, referring to the definition in OSM (OpenStreetMap, 2018). Bus route, bus stop,

176 railway, and railway station data are from the National Land Numerical Information Download Service. To
 177 concentrate on intra-city transportation, the Shinkansen lines, that is intercity bullet train lines, are
 178 removed from the railway data. From bus route data, segments longer than 5 km between bus stops are
 179 treated as high-speed bus routes and removed from the analysis.

180 To consider the gradient of roads in cycling and pedestrian networks, roads are cut to shorter links at
 181 intersections. Then, each link is assigned an average slope value based on the topography information from
 182 the grid-cell digital elevation model (DEM) raster files from the Geospatial Information Authority of Japan
 183 (GSI). The highest possible resolution of 5-m grid-cells is mainly adopted, and 10-m cells are used only when
 184 5-m cells are not available.

185 Travel time and physical energy expenditure are assigned to each link segment in the three resulting sets
 186 of networks using the methods in Sections 3.3 and 3.4. In the following parts, the three modes of
 187 transportation are referred to as follows:

$$m = \begin{cases} 0 : \text{e-bike} \\ 1 : \text{bicycle} \\ 2 : \text{public transit} \end{cases}$$

188 *3.3. Travel time settings*

189 For every resulting cycling network link, speed is assigned in relation to gradient according to empirical
 190 data from Inagaki et al. (2011). Note that in this study, e-biking speeds are shown to be lower than bicycling
 191 speeds for uphill segments, whereas Inagaki et al. (2011) stated that there is no significant difference
 192 between e-biking and conventional bicycling in all three scenarios; they speculated that the difference may
 193 result from the feature of e-bikes and that the assist ratio drops when the speed increases. This set of data
 194 was adopted since it was the only data that could be found regarding the measured value of the gradient-
 195 speed relationship for e-biking uphill and downhill in Japan, and the number of samples is relatively large
 196 (294 bicycle riders and 5854 road links). The results in uphill trials are considered reasonable since e-bike
 197 riders may slow down to achieve a higher assist ratio when e-biking uphill. In studies conducted in the
 198 United States (Langford et al., 2017), Germany (Sperlich et al., 2012), and Switzerland (Gojanovic et al.,
 199 2011), e-bikes were reported to have higher speeds than bicycling in both flat and uphill segments. A
 200 Japanese study (Takaishi et al., 2012) reported that e-bikes with assist-on have higher speeds in uphill
 201 segments but lower speed in flat segments than those with assist-off.

202 For each pedestrian link, speed is also set relative to the road gradient, corresponding to previous studies
 203 on physical activity. The physical energy value when the gradient is above 4% is based on Hagiwara and
 204 Yamamoto (2011), in which the energy was measured when the speed was fixed at 50 m/min. When the
 205 gradient was less than 4%, the energy in walking at a speed of 2.5 m/h on a level and firm surface (NIHN,
 206 2012) was adopted. Therefore, the walking speed was set to 4.0 km/h and 3.0 km/h, respectively. For the
 207 bus and railway links, the scheduled speed was adopted and waiting time at bus stops or railway stations
 208 was not considered (Table 2).

Table 2
 Velocity settings of transportation methods.

| Cycling speed (km/h) | | | | Transit speed (km/h) | | | |
|----------------------|-----------------------------------|---------------------|---------------|----------------------|------------------|-----------------------------------|----------------------|
| Gradient | Conventional bicycle ^a | E-bike ^a | At signal (s) | Gradient | Walking | Bus ^d (schedule speed) | Railway ^e |
| Uphill ≥2% | 14.0 | 13.6 | 24 | Uphill ≥4% | 3.0 ^b | 11.0 | 43.4 |
| <2% | 14.3 | 14.4 | | <4% | 4.0 ^c | | |
| Downhill ≥2% | 16.5 | 16.8 | | Downhill ≥4% | 3.0 ^b | | |

a: from Inagaki et al. (2011)

b: corresponds to physical activity data in Hagiwara and Yamamoto (2011)

c: corresponds to physical activity data in National Institute of Health and Nutrition (2012)

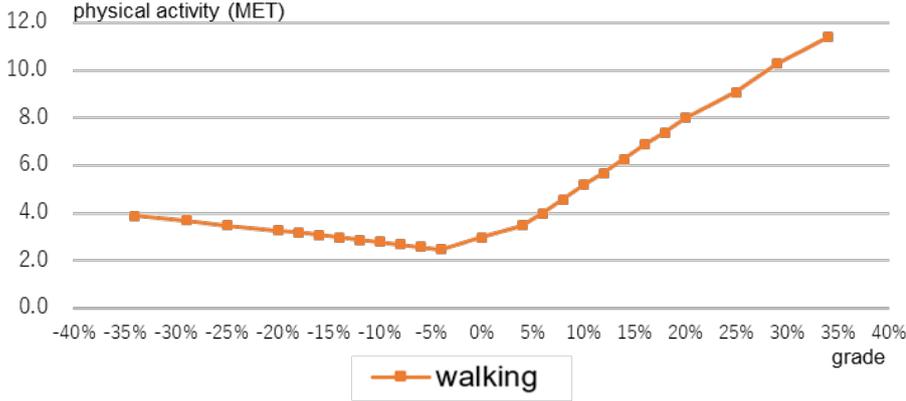
d: from Toei Transportation (2017)

e: calculated based on MLIT (2016) and Toei Transportation (2017)

210 *3.4. Physical energy expenditure settings*

211 Physical energy expenditure (EE) was quantified in this study. We used MET-h as the unit of expenditure
 212 for a transportation mode user. MET is a unit of physical activity (PA) that measures the rate at which the
 213 body expends energy while sitting at rest. It is widely used to compute the calories consumed as kilocalories
 214 = physical activity (MET) × weight (kg) × duration (h). In this study, each road link was assigned an energy
 215 expenditure (MET-h) = physical activity during transportation (MET) × travel time (h).

216 The PA when standing quietly or riding on a bus or train (1.3 MET) and walking (Fig. 1.) was obtained
 217 from existing studies (Ainsworth et al., 2011; Hagiwara and Yamamoto, 2011; Inagaki et al., 2011; National
 218 Institute of Health and Nutrition, 2012). While there are empirical studies on physical activity in cycling and
 219 e-biking (Table 3.), there is no known complete data set of physical activity values varying with the velocity
 220 and gradient. Thus, the PA in bicycling and e-biking is estimated as follows.



221 **Fig. 1.** Calculated physical activity values (MET) for walking by gradient (gradient $\geq 4\%$:
 222 calculated based on Hagiwara and Yamamoto (2011); gradient $< 4\%$: based on NIH
 223 (2012)).

224 There are three steps in the bicycling and e-biking PA calculation. First, the output power of bicycling
 225 (W_1) is calculated using the bicycling power requirement in Eq. (1) (Parkin and Rotheram, 2010; Wilson et
 226 al., 2004), considering the air resistance, slope resistance, rolling resistance, and average bump resistance:

$$W_1 = \frac{C_v}{\eta_{\text{mech}}} \left[Mg \left(C_r + \frac{s}{100} \right) + 0.5 C_D A \rho (C_v + C_w)^2 \right] \quad (1)$$

227 where C_v is the speed of the bicycle (m/s), which is set based on measured bicycling speed data on roads
 228 with different gradients (Inagaki et al., 2011); s is the road gradient in percentage, set to -7-7 as an integer;
 229 and M is the gross mass (kg), including a 15-kg bicycle and a 60-kg cyclist. In terms of the other factors, we
 230 assumed the mechanical efficiency of the bicycle (η_{mech}) to be 95%, gravitational acceleration (g) to be
 231 9.807 m/s², rolling resistance coefficient (C_r) to be 0.008, aerodynamic drag coefficient (C_D) to be 1.2, the
 232 frontal area of the cyclist and bicycle (A) to be 0.616 m², the density of air (ρ) to be 1.226 kg/m³, and the
 233 headwind (C_w) to be 0 m/s. The acceleration was neglected in this study.

234 Second, to calculate e-biking physical activity, we considered the assistance ratio, which is the ratio of the
 235 engine output to the personal output. The measured assistance ratio can be summarized as given in Eq. (2)
 236 based on prior research (Japan Bicycle Promotion Institute, 2016):

$$a = \begin{cases} 1.4, & 0 \leq C_v < 10 \\ 1.4 - 0.1(C_v - 10), & 10 \leq C_v \end{cases} \quad (2)$$

237 where C_v is the speed of the bicycle (m/s). Then, the human output in e-biking (W_0) is calculated based on
 238 W_1 using Eq. (3):

$$W_0 = \frac{W_1}{(1 + a)}. \quad (3)$$

239 Third, the oxygen consumption rate (VO_2) is calculated using Eq. (4) according to Zoladz et al. (1995):

$$VO_{2m} = 450.00 + 9.7067 W_m \quad (4)$$

238 where W_m is the output power of e-biking (W_0) or that of bicycling (W_1). Then, the units of VO_2 ,
 239 ml/(kg·min), are converted into MET by dividing the VO_2 result by 3.5. Results smaller than 1.5 MET are

240 manually changed to 1.5 MET since that is the value corresponding to inactivity.

241 Compared to previous studies on MET (Table 1), the results here are considered to be acceptable. The
 242 results of physical activity when bicycling and e-biking are plotted in Fig. 2.

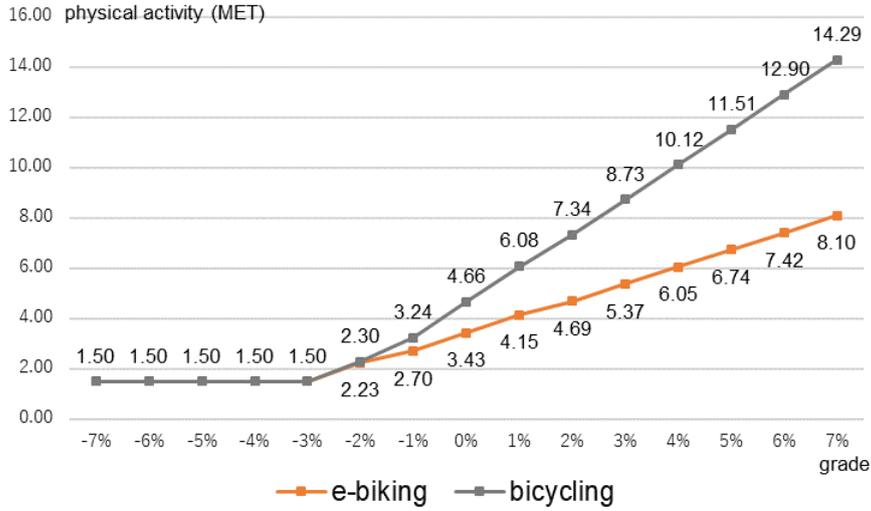


Fig. 2. Calculation results of physical activity values (MET) in bicycling and e-biking by gradient.

243

244 3.5 E-bike applicability index (community)

245 As defined, the e-bike applicability refers to the change of convenience due to the introduction of e-bikes.
 246 Referring to the form of the modal accessibility gap (MA) equation in Kwok and Yeh (2004), the index
 247 bike-service area gap (BA) is proposed to denote the e-bike applicability on a community-wide scale:

$$BA_{mi}^k = \frac{S_{0i}^k - S_{mi}^k}{S_{0i}^k + S_{mi}^k}, m \neq 0 \quad (5)$$

248 where S_{0i}^k is the service area of e-bikes from community i at a cost of k , that is travel time or physical energy
 249 expenditure; and S_{mi}^k is that of another transportation mode m , that is conventional bicycle ($m=1$) or
 250 public transportation ($m=2$). BA standardizes the difference in service areas between e-bikes and another
 251 transportation mode, ranging from -1 to 1. If BA is positive, e-bikes in community i are more convenient
 252 than transportation mode m ; consequently, e-bikes are applicable to users there.

253 To illustrate the BA results, we consider a simplified version in which (1) the service area is a circular
 254 area with a departure point as its center and the furthest round trip distance as its radius; (2) the accessible
 255 distance is calculated as a straight-line distance and the road grade is constant throughout the trip; and (3)
 256 in a transit trip, the ratios of distance by walking, bus, and railway are simplified to 5%, 35%, and 60%. The
 257 service area (S) at costs of 65 min and 1.5 MET-h and the resulting BAs are illustrated in Figs. 3(b) and (c).

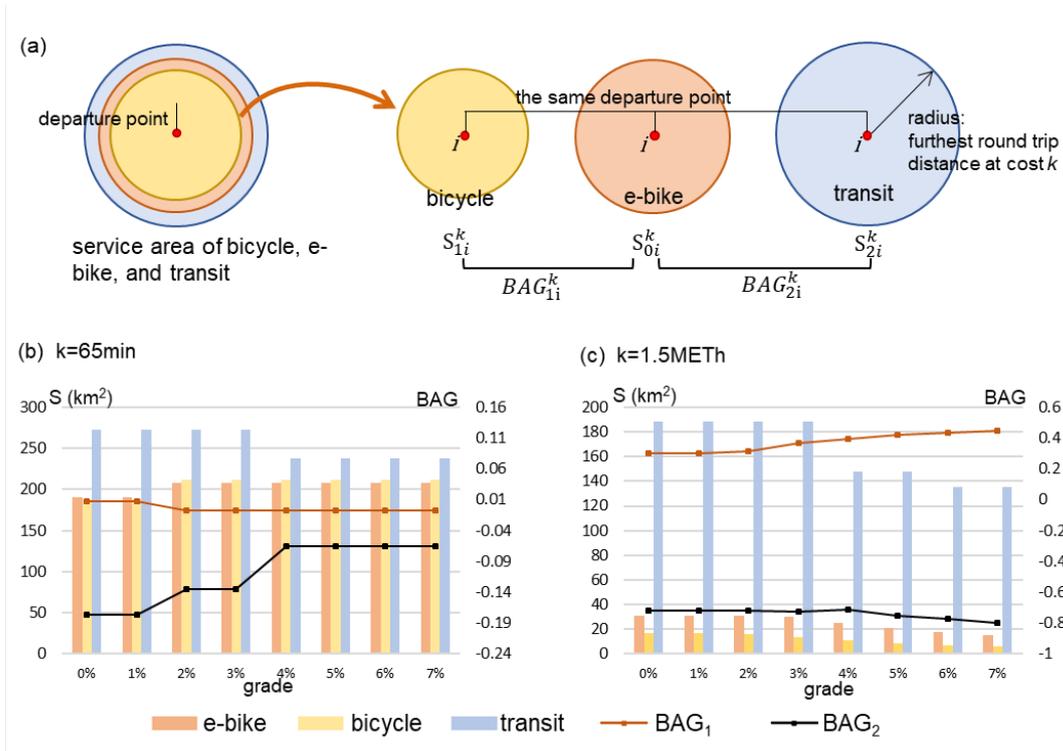


Fig. 3. Simplified version of S and BA calculation: (a) related factors; (b) results when $k=65$ min; (c) results when $k=1.5$ MET-h.

258

259 3.6 E-bike applicability index (city)

260 The index average of BAG (ABAG) is proposed based on the BA, denoting the e-bike applicability on a
 261 city-wide scale, and is calculated using Eq. (6):

$$ABAG_m^k = \frac{\sum_{i=1}^N (p_i BAG_{mi}^k)}{\sum_{i=1}^N p_i}, m \neq 0 \quad (6)$$

262 where N is the number of communities and p_i is the population in community i . The ABAG variation with
 263 ascending travel time or physical energy expenditure can be plotted as a curve with the x-intercept
 264 representing the applicable range of travel time or physical energy for e-bikes in the specific city.

265 4. Case studies

266 In this section, the methods described in Section 3 are applied to four Japanese cities to answer the
 267 question of where e-bikes have the potential to improve the mobility of residents, and to explore e-bike
 268 applicability in cities with different characteristics.

269 4.1. Cities studied

270 The four cities selected for the case study were the 23 Special-ward Area (Tokyo), Osaka City, Nagasaki
 271 City, and Tsukuba City. These cities, summarized in Table 3, were selected based on the e-bike applicability
 272 relevant factors, density of public transportation lines, and grade of road segments. Tokyo was selected
 273 because of its high density of public transportation lines, Nagasaki City was selected because of its typical
 274 steep grade of roads, and Osaka City and Tsukuba City, with mild grade of roads and a lower density of
 275 public transportation lines, were selected for comparison.

Table 3
 Descriptive statistics of the four case study cities.

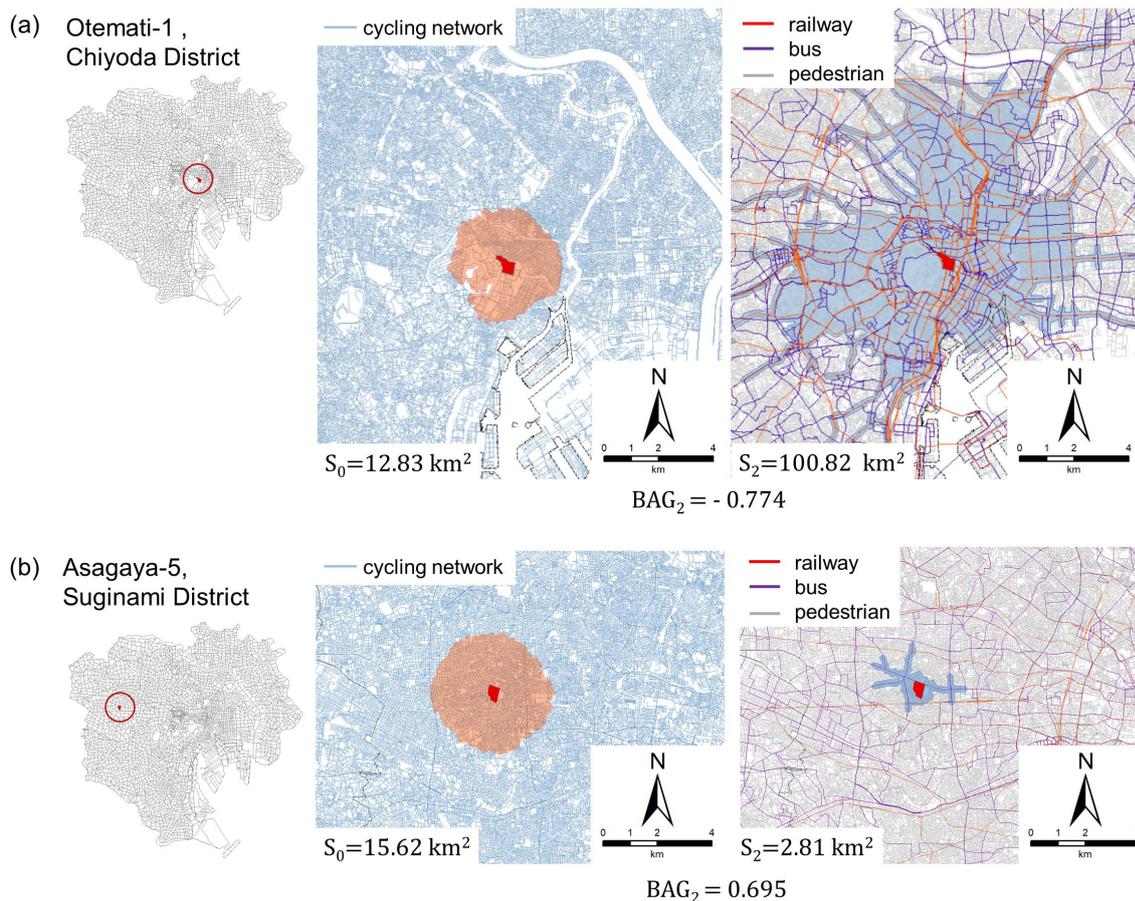
| City | Land area (km ²) | Population | | Number of communities | Average road gradient (%) | Transit line density ^a (km/km ²) | Cycling road density (km/km ²) |
|----------|------------------------------|------------|---------------------------------|-----------------------|---------------------------|---|--|
| | | Number | Density (pop./km ²) | | | | |
| Tokyo | 618.97 | 9,272,730 | 14,980.90 | 3,192 | 1.44 | 19.54 | 26.21 |
| Osaka | 225.21 | 2,691,185 | 11,949.67 | 1,913 | 0.94 | 14.02 | 23.53 |
| Nagasaki | 405.86 | 429,508 | 1,058.27 | 629 | 5.91 | 6.10 | 6.24 |
| Tsukuba | 283.72 | 226,963 | 799.95 | 338 | 1.67 | 4.88 | 9.42 |

a: Different bus and railway systems on the same route are both counted.

276 4.2. Improvement compared to transit and bicycle

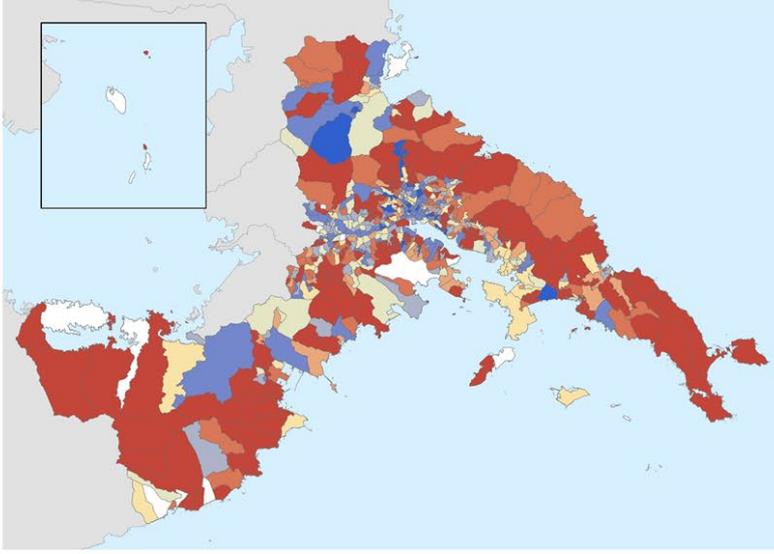
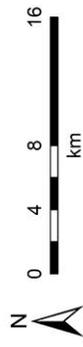
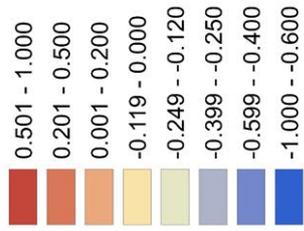
277 The BA was calculated to identify where e-bikes can improve the resident mobility compared to transit
 278 and bicycle. Different from the simplified version presented in Section 3.5, (1) network distance is used
 279 instead of straight-line distance to better describe the impact of e-bikes based on network structure
 280 characteristics; (2) road grade is calculated for every segment, leading to a variable gradient along a trip;
 281 (3) the ratios of three methods in a transit trip are not fixed; and (4) the service area is not circular.

282 When compared to public transportation, e-bikes tend to be more applicable to communities with lower
 283 transit line density as expected (Fig. 4). This tendency can be observed in the four case study cities in Fig.
 284 5. The well-developed transit system in the central parts of Osaka and Tokyo and the relatively high transit
 285 line densities in southeast Tsukuba and central Nagasaki tend to make e-bikes not applicable to these areas,
 286 but applicable to the fringe areas.

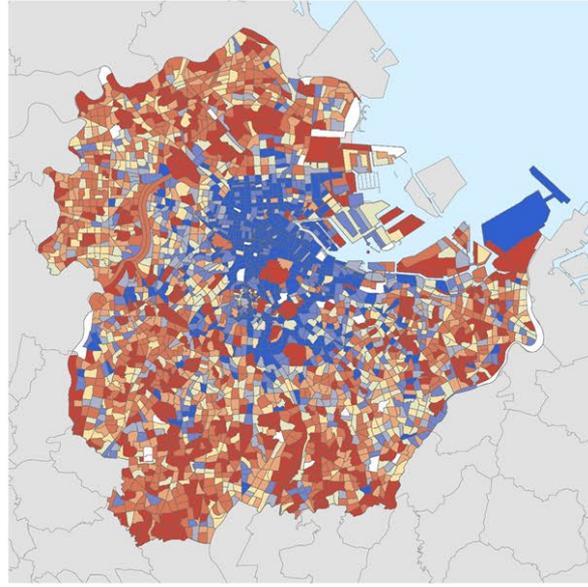


287 **Fig. 4.** Example of resulting S and BA in Tokyo, when $m=2$ and $k=1.25 \text{ MET}^{-h}$.
 288

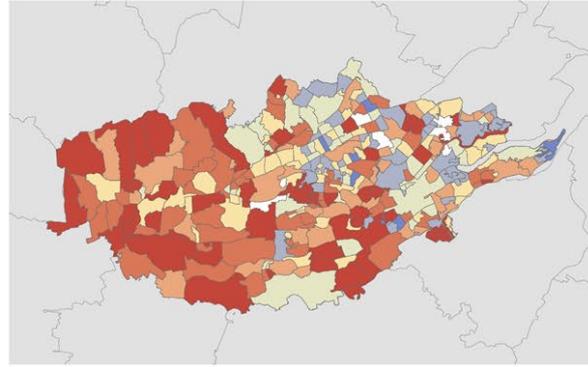
Bike-service Area Gap (BAG) (m=2)



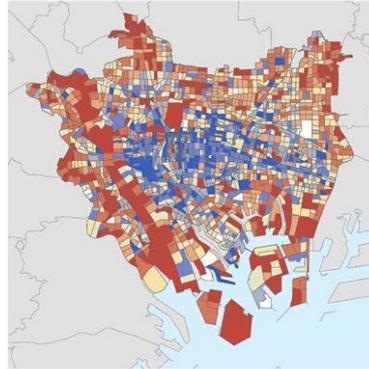
Nagasaki City
(k=1.25METH)



23 Special-ward Area (Tokyo)
(k=1.25METH)



Tsukuba City
(k=2.25METH)



Osaka City
(k=1.25METH)

Results^a of the BA (m= 2) in Osaka, Tsukuba, Tokyo, and Nagasaki.

To compare the results with the same legend, figures are shown when the average values of BAs are near 0.

290 When compared to bicycles in terms of physical energy expenditure, the results show that e-bikes can
 291 improve their mobility anywhere, but particularly when the roads are steeper (Figs. 6(a) and (b)), or with
 292 geographical obstacles requiring a detour (Figs. 6(a) and (c)). Considering a riverside community as an
 293 example (Fig. 6(c)), as the road density decreases, whether a vehicle can reach and cross a bridge can
 294 considerably affect the size of the service area. Since e-bikes are more likely to cross bridges than
 295 conventional ones, the same physical energy is exerted.

296 The same tendency seen in the communities can be observed in the cities (Fig. 7). The effects of steep
 297 roads occur in the southwest and north parts of Tsukuba, central and west parts of Tokyo, and the outskirts
 298 of Nagasaki. The red area in the southwest seaside and stripe-like areas in the northern part going east-to-
 299 west in Osaka and the red strip in northeast and southwest in Tokyo suggest the impact exerted by wide
 300 rivers. Similar impacts from large parks can be observed in Osakajo Park (Osaka) and Yoyogi Park (Tokyo).
 301 Otherwise, the cycling road density can also affect the results. Areas with low cycling road density can lead
 302 to marginal difference between e-biking and bicycling, thus minimal applicability of e-bikes over bicycles.

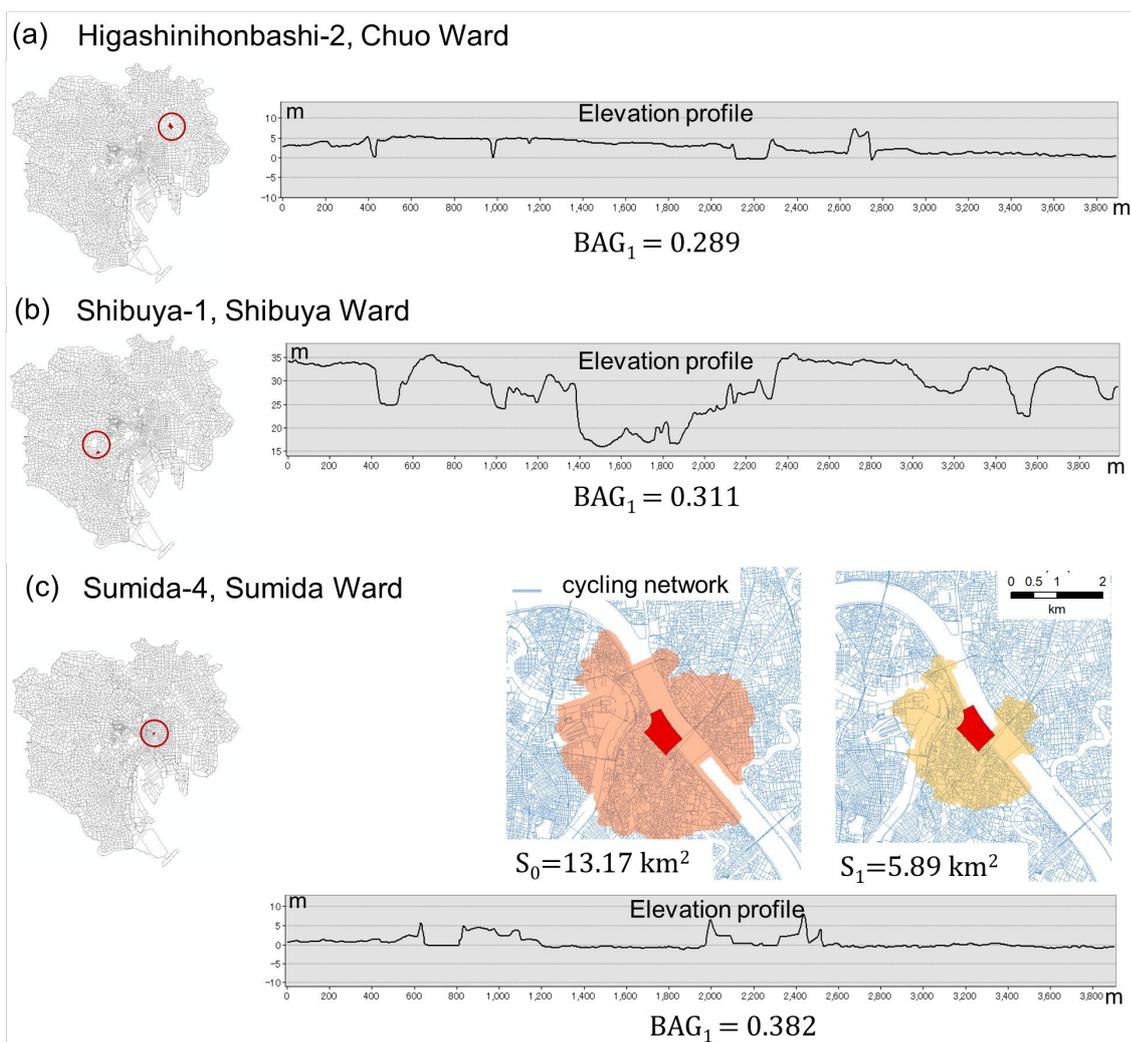
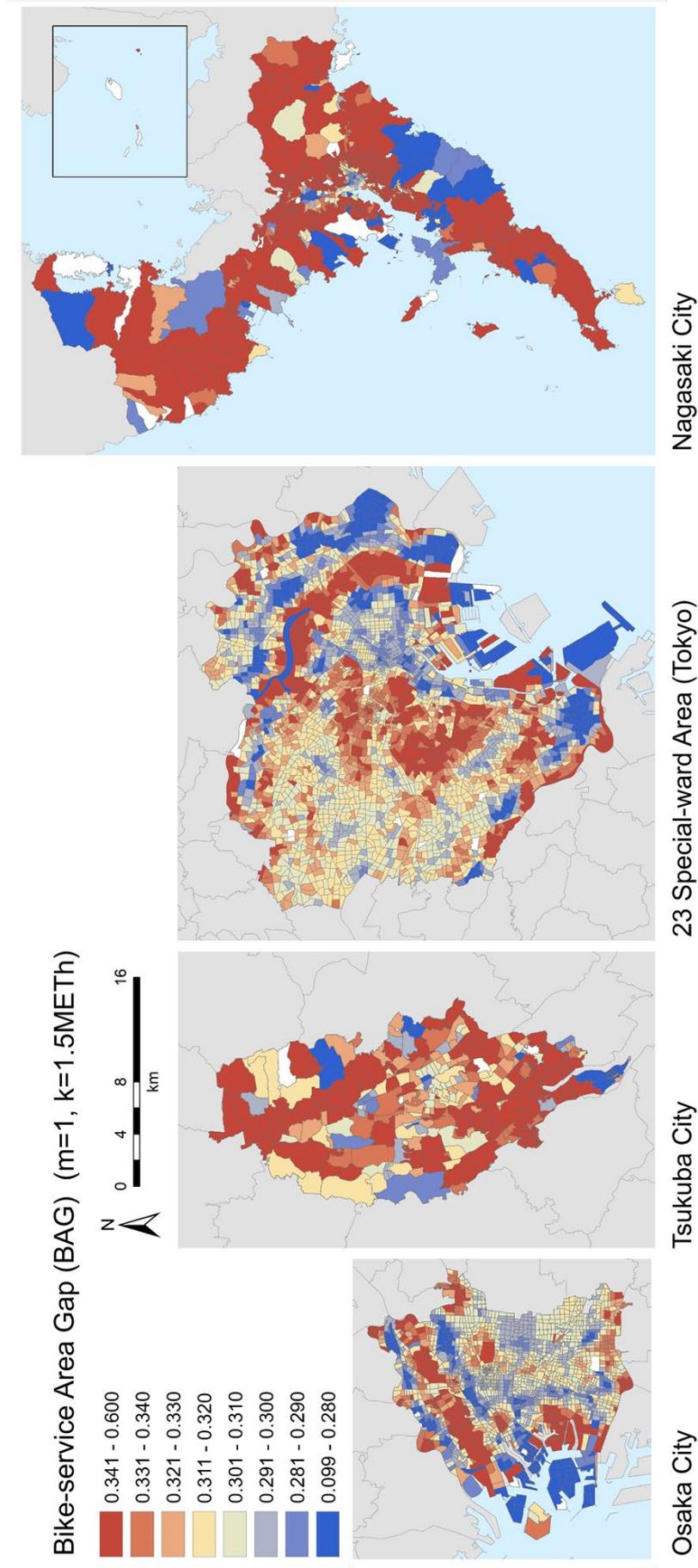


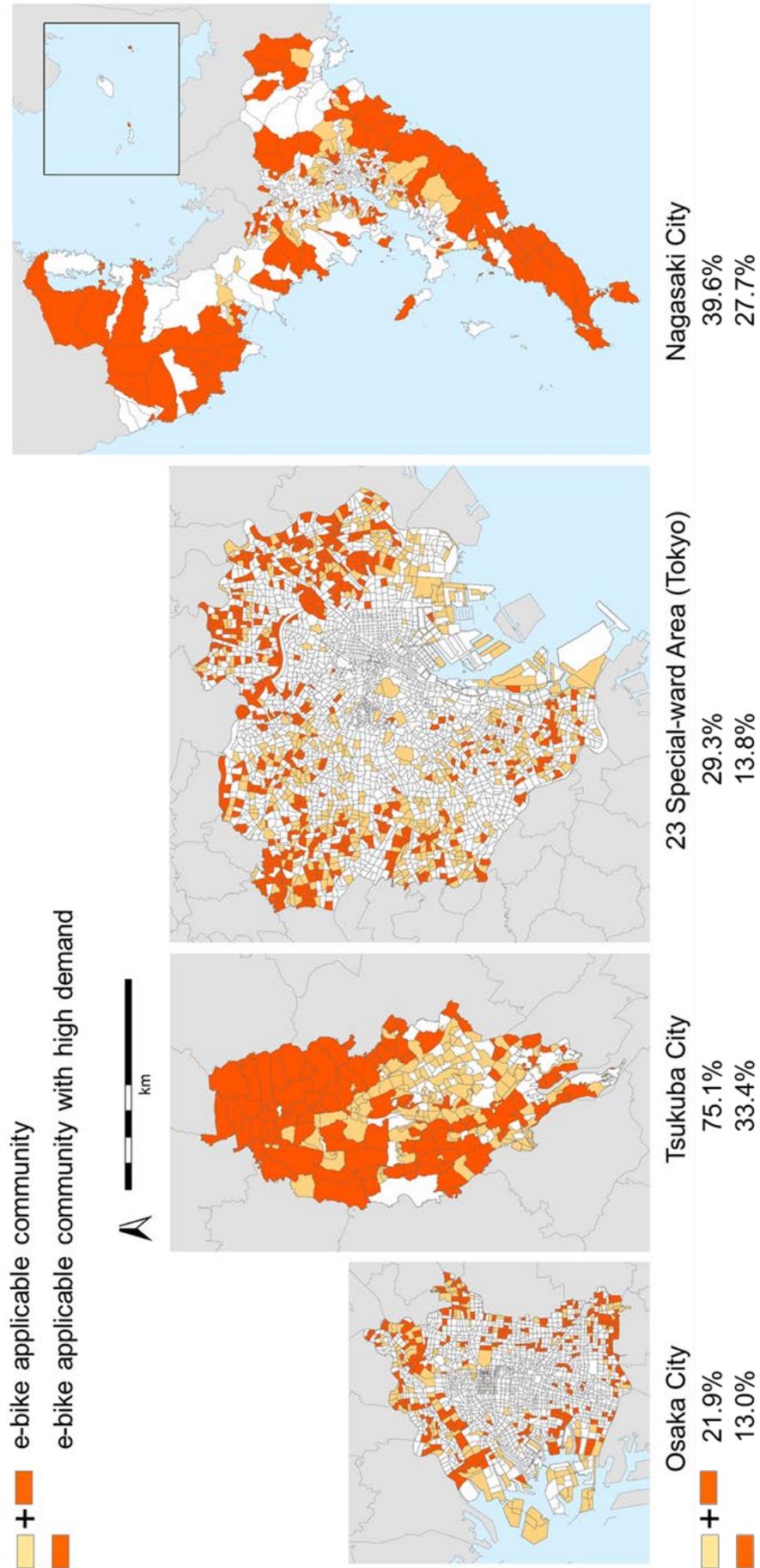
Fig. 6. Example of resulting S and BA in Tokyo ($m=1, k=1.25 \text{ MET-h}$) and elevation profile of e-bike service area.

303



Results of the BA ($m=1, k=1.5 METH$) in Osaka, Tsukuba, Tokyo, and Nagasaki.

Fig. 1



E-bike applicable communities in Osaka, Tsukuba, Tokyo, and Nagasaki.

Fig. 8

307 4.3. E-bike applicable communities

308 The communities where e-bikes are applicable considering both bicycles and transit were selected.
309 According to MHLW (2013), three MET physical activities exceeding 1 h/day are recommended since meta-
310 analysis performed for studies targeting Japanese people shows that the risk of lifestyle-related illness and
311 dysfunction is significantly lower in persons with more than 22.5 MET-h per week of physical activity. We
312 assume that half of the daily activity, 1.5 MET-h, is attributed to transportation. Thus, the criterion for an e-
313 bike applicable community was set to $BA_1^{1.5 \text{ MET-h}} \geq 0$ and $BA_2^{1.5 \text{ MET-h}} \geq 0$. The travel time range was
314 not used since it was already used in the physical energy calculation.

315 To better inform policy decisions about where the introduction of e-bikes can improve the local resident
316 mobility, the e-bike applicable communities with a high probability of e-bike demand were selected. The e-
317 bike potential users were narrowed down based on the following information. (1) E-bike users are
318 predominantly female, elderly, parents or grandparents, or housewives (Japan Bicycle Promotion Institute,
319 2013). (2) The elderly above 70 years old cannot renew their driving license unless they attend a lecture
320 (TMPD, 2018), suggesting the elderly are considered to be high-risk car drivers and may transfer to e-bikes.
321 (3) Considering that carrying children is an important function for e-bikes in Japan, riding double on a
322 bicycle is prohibited, except for cycling with a child under 6 years old as the passenger. Considering the
323 accessibility of data, we used the ratio of the elderly above 70 years old to children under 5 years old in the
324 population as an indicator of potential users, and a ratio higher than 20% is assumed to be high. The results
325 are shown in Fig. 8.

326 4.4. E-bike applicability in different cities

327 To investigate the e-bike applicability in different cities, the ABAG values were calculated and plotted.
328 The terrain characteristic tends to be the determinant compared to conventional bicycles (Figs. 9(a) and
329 (b)). In terms of travel time, the increased terrain has a negative correlation with e-bike advantage over
330 conventional bicycle (Fig. 9(a)). In a hilly city with an average grade over 2%, e-bikes can lose their
331 advantage in speed since the e-bike riders may slow down to achieve a higher assist ratio when e-biking
332 uphill. Regarding energy expenditure, the e-bike advantage over bicycles gradually increases as energy
333 expenditure increases before reaching and remaining at its peak. Hilly terrain has a positive impact on e-
334 bike advantage (ABA_1^{time}) as shown in Fig. 9(b).

335 Compared to public transportation in terms of time (ABA_2^{time}), cities with well-built transit systems
336 (Tokyo and Osaka) have an e-bike applicable time range under 65 min, whereas the ranges are wider in
337 local cities, showing stronger competitiveness over transit, as shown in Fig. 9(c). In terms of energy
338 expenditure (ABA_2^{energy}) in Fig. 9(d), cities with high transit density (Tokyo and Osaka) and hilly terrain
339 (Nagasaki) have similar applicable energy ranges, which are smaller than that in a local city with flat terrain
340 (Tsukuba). Note that e-bike applicable ranges are smaller when physical energy is considered. For instance,
341 assuming cycling roads are flat, the corresponding time at the applicable physical energy ranges in Fig. 9(d)
342 are 22 min (1.25 MET-h) and 39 min (2.25 MET-h), which are shorter than the 65-min time range when
343 only travel time is considered.

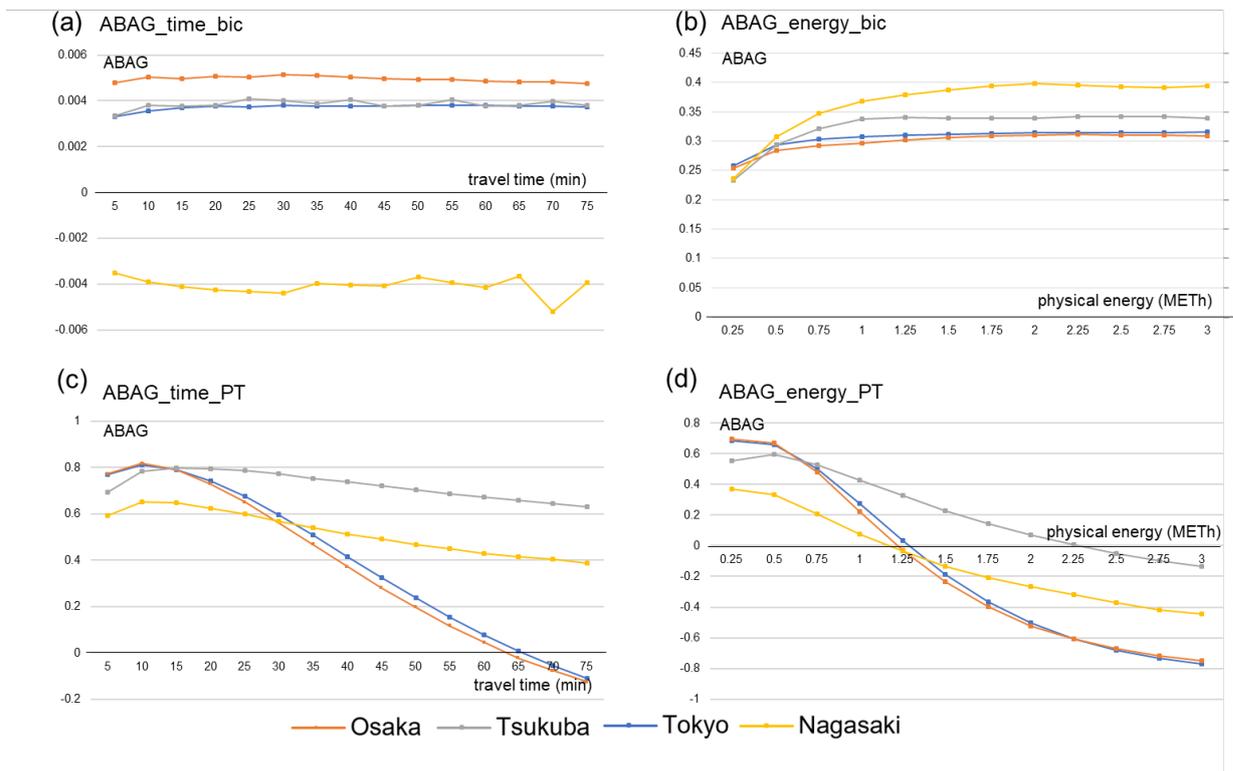


Fig. 9. Results of the ABA in Osaka, Tsukuba, Tokyo, and Nagasaki.

344

345 5. Discussion

346 With the research goal to evaluate e-bike potential and limitations for local users, we defined e-bike
 347 applicability as the change of convenience due to the introduction of e-bikes into the existing urban
 348 transportation system, and proposed an assessment methodology based on comparison of e-bikes and
 349 existing transportation modes. This study extends the literature on bicycling convenience by (1) proposing
 350 an evaluation method for e-bikes, (2) adopting a comparative method to explore the potential and
 351 limitations of e-bikes, and (3) quantifying physical energy expenditure in different transportation methods,
 352 especially conventional bicycling and e-biking.

353 Although the results from the case study reported herein are specific to four cities in Japan, the estimation
 354 methodology and findings are indicative of convenience improvement that may arise as a result of e-bike
 355 introduction in other cities or countries. This methodology can be a valuable tool that provides urban
 356 planners with knowledge about e-bikes in two spatial scales: community-wide scale (with BAG) and city-
 357 wide scale (with ABAG). On the community-wide scale, e-bike applicable communities with high likely
 358 demand can be selected after exploring the mobility improvement of e-bikes compared to bicycles or transit,
 359 respectively. The selected communities imply where the infrastructure supporting e-biking can be
 360 established, and where the ports for an e-bike rental system can be built efficiently to improve resident
 361 mobility, as some suburban areas lack public transportation due to financial limitations.

362 On the city-wide scale, this method provides general information about e-bike applicability in cities with
 363 different environments, including road gradient and transit density. The results suggest that e-bikes can
 364 support their users for short trips in cities with well-built transit lines, and they can be accepted as a
 365 promising solution to ensure convenience in local cities without well-built transit systems. The advantage
 366 of e-bikes in terms of conserving the user's effort is most significant in hilly cities. The limitation that e-
 367 bikes require considerably more physical energy than transit is highlighted, suggesting that from the
 368 perspective of the welfare of individuals with physical limitations, policy-makers must be cautious when
 369 considering e-bikes as substitute for public transportation.

370 Although, information used in the extraction of high e-bike demand districts may be specific to Japan, a
 371 similar method can be applied with other demographic perspectives for a specific city and to inform policy
 372 decisions concerning mobility equalities. For instance, in some cities in developing countries, e-bikes are
 373 considered by the local government to be dangerous and should be forbidden, but they also play a role as

374 important transportation methods in low-income fringe communities where the public transportation
375 system is not well-built. A comparison of BAG data with socio-economic data can help explain the extent
376 that policy may influence the inhabitants' lives.

377 While the present study focuses on the improvement of mobility and calculating the physical energy as a
378 cost, e-bikes as an active transportation mode are expected to advance public health by promoting physical
379 activity. In future e-bike applicability evaluations, the viewpoint of treating physical activity as a benefit is
380 needed. Although e-bikes are assumed to be privately owned and riders use them as the only transportation
381 mode in their travels, multi-modal transport is an important issue that needs to be investigated, with the
382 possibility of combining e-bikes with bus and rail. The influence of dedicated bike lanes, charging stations,
383 and e-bike parking areas on e-bike impact can also be studied in the future, as the scope of e-bike
384 applicability evaluation in this study is limited to the rider's personal standpoint, and the components were
385 limited to travel time and physical energy expenditure. A wider and more external range of perspectives,
386 including economic, environmental, traffic safety, and social equity need to be evaluated.

387 6. Conclusions

388 Aiming to inform policy decisions about integrating e-bikes into urban transportation systems, we
389 defined e-bike applicability as the change of convenience due to the introduction of e-bikes, and developed
390 indices by comparing the convenience of e-bikes to public transportation and to conventional bicycles in
391 terms of travel time and physical energy expenditure. Then, the method was applied to four Japanese cities
392 as a case study.

393 The indices can be valuable tools to provide urban planners with knowledge about e-bikes in two spatial
394 scales: community-wide scale and city-wide scale. Addressing the first research question about places and
395 conditions in which e-bikes can improve the resident mobility, results show that (1) when compared to
396 conventional bicycles, e-bikes are applicable to areas with steeper road grades or with geographical
397 obstacles requiring a detour and (2) when compared to transit, e-bikes are applicable to areas lacking
398 public transportation, such as fringe areas in large cities or local cities. The e-bike applicable communities
399 and those with high likely e-bike demand were selected to inform policy decisions about where to establish
400 infrastructure to support e-biking. With regard to the second question about e-bike applicability in different
401 cities, results show that (1) e-bikes are used for short-distance trips in cities with well-developed transit
402 systems, as the applicable travel time and physical energy expenditure are 65 min and 1.25 MET-h round
403 trip, respectively; (2) e-bikes are promising alternative means of transport in local cities; and (3) e-bikes
404 have limitation in terms of physical energy expenditure compared to transit.

405 The limitations of this research that could be addressed in future evaluations of e-bike
406 applicability include calculating the physical activity benefits (improvements to mood and well-being) and
407 the perceived costs of the exercise provided by bicycling and e-biking, as well as examining
408 the economic, environmental, and traffic safety impacts of increased e-bike uptake.

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